







Bergrivier, South Africa

Control of Undertakings that Sell Liquor to the Public

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Bergrivier South Africa

Control of Undertakings that Sell Liquor to the Public By-law, 2024

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[This is the version of this document from 22 March 2024 and includes any amendments published up to 12 April 2024.]

Under section <u>156</u> of the <u>Constitution of the Republic of South Africa, 1996</u>, the Bergrivier Municipality enacts as follows:

1. Definitions

In this by-law, the English text shall prevail in the event of an inconsistency between the different texts, and unless the context indicates otherwise—

"agricultural area" means an area predominantly zoned agriculture or any other equivalent use, with the purpose to promote and protect agricultural activity on a farm as an important economic, environmental and cultural resource, where limited provision is made for non-agricultural uses to provide owners with an opportunity to increase the economic potential of their properties, without causing a significant negative impact on the primary agricultural resource;

"Authority" means the Western Cape Liquor Authority established in terms of the Act;

"business premises" means a building or land from which business is conducted and includes a shop, supermarket, restaurant, office, financial institution and buildings for similar uses, but does not include a place of assembly, place of entertainment, institution, service station, motor repair garage, industry, industrial hive, noxious trade, risk activity, adult entertainment or bottle store;

"closed days" means Christmas Day and Good Friday;

"craft breweries and craft distilleries" means the production by independently-owned breweries and distilleries, where the product is physically distilled/ brewed and bottled on-site.

"general business area" means an area predominantly zoned general business or any other equivalent use, with the purpose to promote economic activity in a business district and development corridor, and includes a wide range of land uses such as business, residential and community uses;

"guest accommodation establishment" means premises used as temporary residential accommodation for, and includes the provision of meals to, transient guests for compensation and includes a backpacker's lodge, a bed-and-breakfast establishment, guest house and guest farm or lodge, as well as facilities for business meetings, conferences, events or training sessions of resident guests, but excludes a hotel;

"hotel" means a property used as a temporary residential accommodation for transient guests where lodging or meals are provided for compensation, and includes—

- (a) a restaurant or restaurants forming part of the hotel;
- (b) conference and entertainment facilities that are subservient and ancillary to the dominant use of the premises as a hotel;
- premises which are licensed to sell alcoholic beverages for consumption on the property, but excludes an off-consumption facility, guest accommodation establishment, dwelling house or dwelling unit;

- "industrial area" means an area predominantly zoned general industry or any other equivalent use, with the purpose to accommodate all forms of industry including manufacturing and related processing, but excludes noxious or hazardous risk activity;
- "licensee" means any person who is licensed to sell liquor in terms of the Act and includes any licensed premises, business, outlet or land use activity from which liquor is sold;
- "licensed premises" means any place, land, building or part of a building in respect of which a license has been issued by the Authority in terms of the Act and includes a vehicle or vessel which is mainly used for the conveyance of tourists or passengers;
- "liquor" means liquor as defined in section 1 of the Act;
- "neighbourhood business area" means an area predominantly zoned neighbourhood business or mixed use or any other equivalent use, with the purpose to accommodate low intensity commercial and mixed use development serving local needs of convenience goods, personal service or small scale business nature or serve as an interface between general business, industrial and adjacent residential area;
- "nuisance" means any act or omission or condition on any premises, vehicle, street or public place, including any building, structure, vehicle or vessel which is offensive or dangerous, or which interferes with the ordinary comfort, convenience, peace or quiet of other people or which may adversely affect the safety or comfort of people;
- "place of entertainment" means a place used predominantly for commercial entertainment which may attract relatively large numbers of people, operate outside normal business hours or generate noise from music or revelry on a regular basis, and includes a cinema, theatre, amusement park, dance hall, gymnasium, totalisator or facility for betting, gambling hall, karaoke bar and nightclub;
- "residential area" means an area predominantly zoned residential or general residential or any other equivalent use, with the purpose to accommodate predominantly single-family dwelling houses in low to medium density neighbourhoods, as well as higher density living accommodation and which includes controlled opportunities for home employment, additional dwellings and low intensity mixed use development;
- "small holding" means an area predominantly zoned rural or any other equivalent zoning, with the purpose to accommodate smaller rural properties that may be used for agricultural purposes;
- "sparkling wine" means an effervescent wine resulting from the fermentation of grapes, whether by natural or artificial process, and includes champagne;
- "special event" means a fundraising event in aid of an educational or welfare organisation, any exhibition, sports meeting, cultural meeting or artistic performance;
- "sports and community club" means premises or a facility used for the gathering of community or civic organisations or associations, sports clubs or other social or recreation clubs run mostly not for profit and may include community service clubs and community centres or similar amenity facilities, but excludes a night club;
- "temporary license" means a temporary license issued by the Authority to—
- (a) the holder of an on consumption license; or
- (b) in exceptional circumstances, the holder of an on and off consumption license; "Bergrivier Municipality" means the Bergrivier Municipality established in terms of Section 12 of the Act on Local Government: Municipal Structures Act, 1998 (Act 117 of 1998), as amended, and "Municipality" has a corresponding meaning;
- "the Act" means the Western Cape Liquor Act, 2008 (Act No. 4 of 2008);
- "weekday" a day of the week, excluding Saturday and Sunday;
- "winery" includes premises or facilities which are used in the production of wine and such premises or facilities include facilities for crushing grapes and fermentation and aging of wine, wine sales and tasting

rooms, barrel and storage rooms, bottling rooms, tank rooms, laboratories or offices and other accessory or ancillary facilities incidental to the production of wine, which may include—

- (a) restaurants and other food services; or
- (b) subsidiary retail facilities to tours or visitors

"wine shop" means a place to sell packaged liquor for consumption off the premises;

"**zoning**", when used as a noun, means a category of directions regulating the development of land and setting out the purposes for which the land may be used and the land use or land use provisions applicable in respect of the said category of directions, as determined by the Zoning Scheme;

"**zoning scheme**" means the zoning scheme or -schemes applicable to the area and in force within the area of jurisdiction of the municipality.

2. Purpose of by-law and application

- (1) To provide for the control of undertakings selling liquor to the public in order to ensure a safe and healthy environment in the Bergrivier Municipality; to provide for days and hours of trade in liquor by licensed undertakings that sell liquor to the public; and to provide for matters related thereto.
- (2) This by-law applies to all licensed premises within the jurisdiction of the municipality.

3. Trading days and hours for sale and consumption of liquor on licensed premises

- A licensee may sell liquor for consumption on the licensed premises on the following days and hours—
 - (a) on any day of the week; and
 - (b) during the hours of trade as set out in the Schedule.
- (2) Despite subsection (1), a hotel or guest accommodation establishment licensed to sell liquor may offer a room service facility at any time of the day.
- (3) Despite the provisions of this by-law, a licensee as contemplated in subsection (1), may serve sparkling wine—
 - (a) from 08:00 for seven days a week;
 - (b) as part of a meal; and
 - (c) to guests who are part of an organised function where admittance is controlled.

4. Trading days and hours for sale of liquor and consumption off licenced premises

- (1) A licensee, excluding wineries, wine shops, craft breweries and craft distilleries may sell liquor for consumption off the licensed premises from Monday to Saturday from 09:00 to 20:00, but not on Sundays and closed days.
- (2) Licensed wineries, wine shops, craft breweries and craft distilleries may sell liquor for consumption off the premises on the following days and hows—
 - (a) from Monday to Saturday from 09:00 to 20:00; and
 - (b) on Sundays from 09:00 to 17:00, but not on closed days.

5. Special events and temporary licenses

Where the Authority refers an application for a special events license or a temporary license in terms of section 48 of the Act to the municipality for comments or recommendation, the municipality may recommend a deviation from the trading hours as determined in the Schedule to this by-law.

6. Appointment of authorised officials

The municipality may appoint any official to implement and enforce the provisions of this by-law.

7. Determination of licensed premises type

Where the definition or category of any licensed premises type as reflected in items 1 to 6 of the Schedule to this by-law is uncertain or difficult to determine, an authorised official as contemplated in section $\underline{6}$ may determine the definition thereof in order to determine the trading hours applicable thereto.

8. Compliance and enforcement

- (1) An authorised official may, for the purposes of ensuring compliance with the trading hours determined in terms of this by-law, at reasonable times enter any licensed premises or any premises in respect of which an application in terms of this by-law has been submitted.
- (2) When entering premises in terms of this section, the authorised official must identify himself or herself to the person in charge of the premises.
- (3) An authorised official may issue and serve a notice of compliance on the licensee or any person in control of licensed premises, calling upon such person to comply with the provisions of this by-law.
- (4) A compliance notice must stipulate—
 - (a) the provisions of the by-law that is contravened;
 - (b) the act or omission constituting non-compliance;
 - (c) the measures which must be taken to comply;
 - (d) the date or time by which compliance must be achieved, where applicable; and
 - (e) the possible consequences of non-compliance.

9. Application for extended trading hours

- (1) Notwithstanding the provisions of—
 - (a) section <u>3</u>, the holder of an on-consumption license may, upon payment of the required fee, apply to the municipality to trade on weekdays preceding a public holiday, excluding closed days, during the hours set in the Schedule for trading on a Friday and a Saturday.
 - (b) section $\underline{4}$, the holder of an off-consumption license may, upon payment of the required fee, apply to the municipality to trade for extended hours—
 - (i) from Monday to Saturday from 09:00 to 23:00; and
 - (ii) on Sundays from 09:00 to 17:00, but not on closed days.
- (2) The provisions of subsection (1)(a) shall not apply to holders of on-consumption licenses on premises located in categories 1 and 2 of the Schedule.
- (3) Applications must be made in the prescribed manner and must be submitted at least fourteen days prior to the date on which extended hours are needed. Late applications shall not be considered.
- (4) Applications for extended trading hours shall be restricted to a maximum of three per premises per calendar year.
- (5) No application in terms of subsection (1) shall be considered or processed during the period 1 December and 15 January of the following year.
- (6) No rights shall accrue to any licensee who has submitted an application for extension of trading hours before the written proof approval is received from the municipality by such licensee.

- (7) The municipality must, when considering an application for the extension of trading hours, consider applicable factors which may include—
 - (a) the validity of the liquor licence;
 - (b) where applicable, the validity of a business licence issued in terms of the Businesses Act of 1991 (Act No. 71 of 1991);
 - (c) location category as per the Schedule;
 - (d) previous records of complaints in respect of the twelve months preceding the application for extension of hours:
 - (e) the proximity of the licensed premises to surrounding residential zoned area, cultural, religious and educational facilities;
 - (f) the potential impact on the surrounding environment;
 - (g) whether it is in the public interest to approve and grant an extension of trading hours;
 - (h) a motivation from the applicant dealing with—
 - (i) the possible risks to the surrounding community and the creation of noise or other nuisances;
 - (ii) measures to control or alleviate possible risks and nuisances; and
 - (iii) possible benefits of extended liquor trading hours on the surrounding community.
- (8) The municipality, in considering the application, may request input from—
 - (a) the relevant ward committee;
 - (b) adjacent residents which may be affected;
 - (c) the local Community Policing Forum;
 - (d) the designated liquor officer of the SA Police Service; and
 - (e) any relevant community organisation such as church groups, ratepayers or business forums.
- (9) The municipality may issue an approval for extended trading hours' subject to any conditions and the basis and rational behind all decision-making must be recorded.

10. Objection against renewal of licenses

- (1) The municipality or any of the institutions or persons contemplated in section <u>9(9)</u> shall have the right to lodge representations against the automatic renewal of a liquor license within its jurisdictional area—
 - (a) where the licensed premises is not zoned for such use in terms of the municipality's town planning scheme regulations; or
 - (b) where the licensed premises has, since the last renewal of such license, been the subject of a complaint or complaints received by the municipality.
- (2) The municipal manager must lodge such representations in writing with the Authority before 31 July of the year preceding the year in respect of which the renewal will apply.

11. Appeal

A person or judicial entity whose rights are affected by a decision of the municipality in terms of delegated authority may appeal against that decision by giving written notice of the appeal and the reasons therefore

in terms of section 62 of the Local Government: Municipal Systems Act, Act 32 of 2000 to the municipal manager within 21 days of the date of the notification of the decision.

12. Offences and penalties

- (1) A licensee who contravenes sections $\underline{3}$ or $\underline{4}$ of this by-law or fails to comply with a notice issued in term of section $\underline{8}$, commits an offence.
- (2) A person who hinders or obstructs an authorised official in the execution of his or her duties commits an offence.
- (3) Any person contravening the provisions of this by-law shall upon conviction be liable to—
 - (a) a fine or imprisonment, or either such fine or imprisonment or to both such fine and such imprisonment;
 - (b) in the case of a continuing offence, to an additional fine or an additional period of imprisonment or to such additional imprisonment without the option of a fine or to both such additional fine and imprisonment for each day on which such offence is continued; and
 - (c) a further amount equal to any costs and expenses that have been incurred by the municipality as result of such contravention or failure.

13. Repeal

The By-law on Liquor Trading Days and Hours as published in *Provincial Gazette* No. 7118 on 12 April 2013, as well as Bergrivier Municipality: By-Law Relating to Control of Undertakings that Sell Liquor to the Public, as published in *Provincial Gazette* No. 8015 on 7 December 2018, is hereby repealed.

14. Short title

This by-law shall be known as the Bergrivier Municipality: By-law Relating to Control of Undertakings that sell Liquor to the Public and shall come into operation on the date of publication hereof in the *Provincial Gazette*.

Schedule Trading hours for consumption of liquor on licensed premises

Location category & licensed premises type	Maximum permitted trading hours			
1. Residential area				
Guest accommodation establishment	Monday - Thursday: 09h00 - 23h00 Friday - Saturday: 09h00 - 24h00 Sunday: 11h00 - 23h00			
Business premises				
Sports and community club excluding special events				
2. Neighbourhood business a	rea including mixed use areas			
Guest accommodation establishment	09h00 - 24h00			
Business premises				
Place of entertainment				
Sports and community club excluding special events				
3. General b	ousiness area			
Guest accommodation establishment	Monday - Thursday: 09h00 - 24h00 Friday - Saturday: 09h00 - 02h00 next day Sunday: 09h00 - 24h00			
Business premises				
Place of entertainment				
Sports and community club excluding special events				
Hotel				
4. Industrial area				
Business premises	Monday - Thursday: 09h00 - 24h00 Friday - Saturday: 09h00 - 02h00 next day Sunday: 09h00 - 24h00			

Place of entertainment			
Sports and community club excluding special events			
5. Agricultural area / Small holdings			
Guest accommodation establishment	09h00 - 02h00 next day		
Place of entertainment			
Sports and community club excluding special events			
Winery			
Hotel			
6. Other ad-hoc locations			
Vehicles or mobile undertakings used for tourist or entertainment or recreational purposes as per definition of 'premises' in section 1 of the Act, except where any other Bergrivier Municipality By-law determines otherwise.	09h00 - 24h00		
Special events or temporary licenses	As determined by the authorisation issued by the Authority in terms of section 48 of the Act after consultation with the municipality.		